

#### VLS FORENSIC SERVICES DIVISION A PROFESSIONAL SERVICE OF VICENTI, LLOYD & STUTZMAN, LLP

Working together to build a culture of integrity and productivity within your workplace

#### WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT

#### **BOND PROGRAM**

PHASE II EXHIBITS

September 16, 2016

FINAL REPORT

Prepared by: Vicenti, Lloyd & Stutzman LLP CPAs and Business Advisors

RESPECT FOR THE INDIVIDUAL

V

HIGH ETHICAL STANDARDS

V

INNOVATION CREATIVITY CHANGE

**V** 

**MUTUAL TRUST** 

A

UNEQUIVOCAL EXCELLENCE

# Exhibit II-B

|  |  | Risk Area  |   | Risk Score  | Controls to Minimize Risk  | Phase II Scope of Work  | New Risk Score   | Recommendations  |
|--|--|--|---|---|--|---|--|--|
| Number   | Risk Category  | Sub Category   | Risk to District  | Risk to District (based on historical controls)   | Identified Internal Controls   | Proposed Phase II Scope of Work   | New Risk to District (based on current controls that were tested in Phase II)  | Recommendations to<br>Lower New Risk Score   |
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| Α  | Phase I<br>B   | С  | D   | E   | F  | G   | н  | recommendations .  |
| 1  | Conflict of Interest<br>(COI)  | Ramsey controlled the Board<br>and agenda items presented<br>to the Board  | A District Board member was possibly overriding and/or circumventing District controls and management decisions. The directives may not have been in the best interest of the District and its finances. This could have resulted in inappropriate payments to vendors and contractors and/or the District overpaying for services rendered.  | High  | Two new Board members have been elected, and Charles Ramsey is no longer on the Board.  The current Board is not involved in the day-to-day decisions and operations.  The District has implemented various procedures to ensure that decisions are being evaluated and staff is making recommendations to the Board.  The Board members are scheduled to receive governance training in the 2015/16 school year and have a draft governance handbook available, which the Governance subcommittee is working on completing. | TC (4)  | Medium   | TC 4-3, TC 4-4   |
| 2  | Conflict of Interest<br>(COI)  | Brown Act violation -<br>Decisions were made outside<br>of public meetings | Agreements or actions taken that are determined to be a Brown Act violation could result in invalidation of the actions taken and/or civil action against the District to prevent future violations. These actions could result in the District incurring legal fees in its defense as well as having to pay legal fees to the plaintiff, if the plaintiff is successful. There could also be delay of projects if certain contracts or decisions are deemed invalid. | High  | The District has implemented a Governance subcommittee.  A draft Governance Handbook is available on the District website in the Governance Subcommittee section. The Handbook discusses details concerning the Brown Act and includes a Board Governance calendar listing Brown Act training in July (implement in 2016).   | TC (4)  | Medium   | TC 4-3, TC 4-4   |

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| 3  | Conflict of Interest<br>(COI)  | Allegations of kickbacks to<br>Charles Ramsey   | Vendors may have been hired based on willingness to pay kickbacks and not on qualifications or bids. The District may not have hired the most qualified vendors and vendor billings may have been "padded" thus creating an improper expenditure for the District.   | High  | Two new Board members have been elected, and Charles Ramsey is no longer on the Board.  The current Board is not involved in the day-to-day decisions and operations.  The Board members are scheduled to receive governance training in the 2015/16 school year and have a draft governance handbook available, which the Governance Subcommittee is working on completing.  Unknown whether or not the District has a control in place to conduct a through due diligence on District vendors for Bond Program.   | TC (7)<br>FI (1)   | Medium   | TC 7-5  |
| 4  | Conflict of Interest<br>(COI)  | Charles Ramsey controlled<br>daily activities of the District<br>and SGI related to the bond<br>program                       | A District Board member was possibly overriding and/or circumventing District controls and management decisions. The directives may not have been in the best interest of the District and its finances. This could have resulted in inappropriate payments to vendors and contractors and/or the District overpaying for services rendered. |   | Two new Board members have been elected, and Charles Ramsey is no longer on the Board.  The current Board is not involved in the day-to-day decisions and operations.  The District has implemented the following to improve controls: (1) established a master planning process for the remaining school projects based on remaining funding, (2) improved processes and procedures for reviewing invoices and change orders, (3) hired a Director of Contract Administration that is working on improving processes and procedures related to contracting with vendors, and (4) has taken steps to move certain decision making processes from consultants to District personnel. | TC (5), TC (13)<br>FI (5)  | Medium   | TC 5-1, TC 5-2  |
| 5  | Conflict of Interest<br>(COI)  | SGI told employees they<br>worked for the Board   | Risk of fraud - individual on Board may have made management decisions   | High  | New Board members have been elected. Current Board president is not contacting SGI to make management decisions.  | TC (4)   | Medium   | TC 4-3, TC 4-4  |

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| 6  | Conflict of Interest<br>(COI)   | Charles Ramsey amended the<br>SGI contract during a Board<br>meeting so that SGI could not<br>be terminated for<br>convenience | The District may have agreed to specific contract clause that may be too restrictive and be against benefit to District.   | High  | New Board members have been elected. Current Board president is not directing what is presented to the Board.  | TC (4)   | Medium   | TC 4-3, TC 4-4   |
| 7  | Conflict of Interest<br>(COI)   | Charles Ramsey controlled who was on CBOC  | The CBOC, as an oversight body of the bond program, may have not questioned information or actions of the Board/District if the individuals selected had loyalties to a certain Board member or District employee. This could taint the independence of the CBOC and result in limited or no oversight.  | High  | The District is in the process of revising its policy related to how members of CBOC are appointed.  Previously, each Board member was able to appoint one member of the CBOC. The District's intention is to remove these appointments to prevent any loyalties to Board members.   | TC (1)   | Low  | TC 1-1   |
| 8  | Conflict of Interest<br>(COI)   | The District is spending more money on school improvements in affluent areas than in less affluent areas                       | The District may have expended bond funds inequitably across schools in the District. District may not complete all projects promised to voters when the measures were passed. District may lose voter confidence and not be able to pass additional bond measures, which would prevent the District from obtaining necessary funds to complete additional projects. | High  | All but one major project at the District has been stopped until the facilities master plan is complete.  The final master plan is expected to go to the Board in late April 2016.  The process for developing the master plan involved identifying the schools that have had no work or very little work done and performed a needs assessment.  A Steering Committee and Prioritization Committee have been established to review the needs assessment and prioritize the schools based on their needs and pre-established criteria.  The architect involved in the process has no prior relationship with the District and was hired solely to assist with the master planning. | TC (2) , TC (3)  | Medium   | TC 2-1, TC 2-2   |

|  | September 10, 2010   |   |  |   |   |  |  |  |  |  |  |
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| 1  | Compliance with Legal<br>Requirements and<br>Board Policies<br>(GOV)   | Approval votes in the<br>Facilities Subcommittee were<br>treated as sufficient  | Circumventing of approval procedures established by the District may have resulted in inappropriate or wasteful project expenditures.  | High  | VLS requested documentation related to the formation, operation, and authorities given to the Facilities Subcommittee. According to the District, these documents do not exist.  New Board members have been elected.  District has implemented a new position of Director of Contract Administration.  District working on ensuring contracts are thoroughly evaluated and are now being memorialized and administrative regulations and procedures are being drafted.   |  | Medium   | TC 8-1, TC 8-3, TC 8-4   |  |  |  |
| 2  | Compliance with Legal<br>Requirements and<br>Board Policies<br>(GOV)   | Charles Ramsey told District<br>staff and SGI what to do  | A District Board member was possibly overriding and/or circumventing District controls and management decisions. The directives may not have been in the best interest of the District and its finances. This could have resulted in inappropriate payments to vendors and contractors and/or the District overpaying for services rendered. |   | Two new Board members have been elected, and Charles Ramsey is no longer on the Board.  The current Board is not involved in the day-to-day decisions and operations.  The District has implemented the following to improve controls: (1) established a master planning process for the remaining school projects based on remaining funding. (2) improved processes and procedures for reviewing invoices and change orders, (3) hired a Director of Contract Administration that is working on improving processes and procedures related to contracting with vendors, and (4) has taken steps to move certain decision making processes from consultants to District personnel.  The Board members are scheduled to receive governance training in the 2015/16 school year and have a draft governance handbook available which the Governance subcommittee is working on completing. | TC (4), TC (5), TC (8), TC (13) FI (1), FI (5)   | Medium   | TC 4-1, TC 4-2, TC 4-6   |  |  |  |

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| 3  | Requirements and<br>Board Policies   | The CBOC has overstepped its legal responsibilities in providing oversight of the bond program                                | District decision making processes are potentially being slowed, which could result in not meeting deadlines. The District is expending resources to satisfy the requests of the CBOC, which includes funds spend on outside professional services and well as internal staff time. To the extent the costs for professional services and staff time are expensed to the bond fund, these costs are depleting available bond resources. | High  | No known controls - see Phase II  | FI (6)   | High  | FI 6-1, FI 6-2, FI 6-3   |
| 4  | Compliance with Legal<br>Requirements and<br>Board Policies<br>(GOV)   | SGI was slow to adopt and<br>enforce the use of Primavera   | Inaccurate/incomplete information recorded in Primavera may have resulted in inaccurate/incomplete information submitted to the CBOC, the Facilities Subcommittee, and the Board. Potential vendor/contractor claims may be unidentified and not quantified.  | Medium  | Proposed change orders are submitted by the Construction Manager to the Project Manager for review with the Engineering Officer and are recorded in Primavera.  Specific written procedures for Construction Managers for identifying, submitting, and tracking of proposed change orders are in place.  The District has developed a manual titled "2014 Construction Procedures Manual" and provided training regarding the required process.  The District has communicated with SGI that all proposed change orders must be entered into Primavera.  The District has a Project Manager assigned to each of the school locations with current bond related construction projects. | TC (15)<br>FI (11)   | Medium  | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4  |

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| 5  | Board Policies<br>(GOV)  | District employees were negligent in fulfilling their roles and responsibilities to the District related to the bond program | The proper oversight was not administered related to the bond program and/or the proper internal control procedures were not implemented or followed. The District may have expended bond funds in a wasteful manner or on inappropriate transactions. |   | The current Board is not involved in the day-to-day decisions and operations.  The District has implemented the following to improve controls: (1) established a master planning process for the remaining school projects based on remaining funding, (2) improved processes and procedures for reviewing invoices and change orders, (3) hired a Director of Contract Administration that is working on improving processes and procedures related to contracting with vendors, and (4) has taken steps to move certain decision making processes from consultants to District personnel. | TC (4), TC (5), TC (8), TC (13)<br>FI (1), FI (5),   | Medium   | TC 4-1, TC 4-2, TC 4-6  |
| 6  | Requirements and<br>Board Policies   | using bond funds to purchase computer supplies or limited  | District may have used long term debt to purchase short lived assets thus paying interest on bonds for many years after the purchased items are obsolete.  | Low   | Director of Facilities & Construction has implemented a process for master planning of remaining schools that have had no construction.  Part of this master planning is assessing remaining funds and schools with significant and/or immediate needs.  The District has had a Performance Audit conducted each fiscal year, which should include a review and assessment of the nature of expenditures paid with bond funds.  | TC (5)<br>FI (1), FI (7)   | Low  | TC 5-1, TC 5-2  |

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| 1  | Budgeting Practices<br>(BUD)   | Unbudgeted/under budgeted projects  | There is no mechanism in place to plan project spending and control costs. The District has weak fiscal accountability within the bond program, may not be able to complete all projects desired with available funds, and may be questioned by the public.                                | High  | Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.  Director of Facilities & Construction has implemented a process for master planning of remaining schools that have had no construction. Part of this master planning is assessing remaining funds and schools with significant and/or immediate needs.  | TC (5), TC (6)<br>FI (1), FI (2)   | Medium   | TC 5-1, TC 5-2   |
| 2  | Budgeting Practices<br>(BUD)   | District increases budgets to match actual costs  | There is no mechanism in place to control project costs. The District has weak or limited fiscal accountability within the bond program, may not be able to complete all projects desired with available funds, and may be questioned by the public.                                       | High  | Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.  Director of Facilities & Construction has implemented a process for master planning of remaining schools that have had no construction. Part of this master planning is assessing remaining funds and schools with significant and/or immediate needs.  | TC (5), TC (6)<br>FI (1), FI (2)   | High   | TC 6-1, TC 6-2, TC 6-3, TC 6-4, TC 6-5, TC 6-6, TC 6-7, TC 6-8, TC 6-9   |
| 3  | Budgeting Practices<br>(BUD)   | Project budgets in Munis do<br>not match Board approvals  | Project costs may exceed budgeted/contracted amounts approved by the Board. There is weak or limited fiscal accountability within the bond program.  | High  | The Board adopts the fiscal year budget in June of each year and during 1st interim reporting to the State. Both are done at the SACS reporting level.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board.  Associate Superintendent of Operations has implemented reporting of a detailed line-by-line budget for the most recent large construction project, and plans to continue using detailed line-by-line budgets moving forward. | TC (6), TC (14)  | High   | TC 14-1, TC 14-2, TC 14-4  |

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| 4   | Budgeting Practices<br>(BUD)  | There is no system, process, or individual, responsible or capable of controlling project   | There is no mechanism in place to control project costs. The District has weak or limited fiscal accountability within the bond program, may not be able to complete all projects desired with available funds, and may be questioned by the public. | High  | The District is undergoing master planning for remaining projects to be completed with remaining bond funds.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board.  Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent major construction project and plans to continue using a detailed line-by-line for budgets moving forward. | TC (6), TC (14)<br>FI (1)  | High  | TC 6-1, TC 6-2, TC 6-3, TC 6-4, TC 6-5, TC 6-6, TC 6-7, TC 6-8, TC 6-9   |
| 5   |   | Bond program budgets<br>submitted to the Board are<br>one page summaries; The<br>beginning balance does not<br>match the prior report's<br>ending balance | There is weak or limited fiscal accountability within the bond program. Decisions may have been made based on incomplete and/or inaccurate information presented to the Board.   | ⊔iah  | Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.   | TC (6), TC (14)<br>FI (2)  | High  | TC 6-1, TC 6-2, TC 6-3, TC 6-4, TC 6-5, TC 6-6, TC 6-7, TC 6-8, TC 6-9   |
| 6   | Budgeting Practices<br>(BUD)  | , -   | Actual project costs may exceed approved budgeted amounts. There is weak or limited fiscal accountability within the bond program.   | High  | Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board.   | TC (6), TC (14)  | High  | TC 14-1, TC 14-2, TC 14-4  |

|  |   | Risk Area   |  | Risk Score  | Controls to Minimize Risk   | Phase II Scope of Work   | New Risk Score   | Recommendations  |
|--|---|---|--|---|---|--|--|--|
| Number   | Risk Category   | Sub Category  | Risk to District   | Risk to District (based on historical controls)   | Identified Internal Controls  | Proposed Phase II Scope of Work  | New Risk to District (based on current controls that were tested in Phase II)  | Recommendations to<br>Lower New Risk Score   |
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| Α  | В   | С   | D  | E   | F   | G  | Н  | I I  |
| 7  | Budgeting Practices   | Contracts approved by the Board are in excess of  | Actual project costs may exceed approved budgeted amounts. There is weak or limited fiscal accountability within the bond program. The District may not be able to complete all projects desired with available funds.   | Medium  | Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board.  The District has hired a Director of Contract Administration who is responsible for reviewing bond related contracts. The Director of Contract Administration is in the process of reviewing and drafting District procedures related to contracting. The plan is to bring the controls process into the District rather than being outsourced to SGI. | TC (6), TC (8), TC (14)  | Medium   | TC 8-2   |
| 8  | <b>Budgeting Practices</b>  | Bond money received from<br>later measures were used to<br>fund projects promised in<br>previous measures   | District is not able to complete all projects promised to voters when the measures are passed. District may lose voter confidence and not be able to pass additional bond measures, which would prevent the District from obtaining necessary funds to complete additional projects.       | Low   | Ballot language includes provisions related to funding projects promised in previous measures. For example, the Measure J (2005) bond language states: "Complete any remaining Election of November 7, 2000, Measure M, projects;" and "Complete any remaining Election of March 5, 2002, Measure D, Projects." [source: 6/30/2013 Performance Audit]  The District is undergoing master planning for remaining projects to be completed with remaining bond funds.   | FI (1)   | Low  | TC 2-1, TC 2-2   |

|  | September 15) 2010  |   |  |   |  |  |  |   |  |  |
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|  |   | Risk Area   |  | Risk Score  | Controls to Minimize Risk  | Phase II Scope of Work   | New Risk Score   | Recommendations   |  |  |
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| Α  | В   | С   | D  | E   | F  | G  | Н  |   |  |  |
| 1  | Administration  | Architects hired to begin<br>conceptual plans for schools<br>decades in advance                             | The District may have used long-term debt to pay for services far in advance of need. These conceptual plans may need revisions and/or updates once the District is ready to use the plans, and this may cause the District to incur additional expense.                                   | High  | Associate Superintendent of Operations has begun communication with the Board and community regarding the process for facilities master planning.  A transparent process has been put into place and all projects, except one large project, have been halted until the facilities master plan is approved by the Board.  The final master plan is expected to go to the Board in late April 2016.  The process for developing the master plan involved identifying the schools that have had no work or very little work done and performed a needs assessment.  A Steering Committee and Prioritization Committee have been established to review the needs assessment and prioritize the schools based on their needs and pre-established criteria.  The architect involved in the process has no prior relationship with the District and was hired solely to assist with the master planning. | TC (2), TC (5), TC (8)<br>FI (1), FI (7)   | Low  | TC 2-1, TC 2-2  |  |  |
| 2  | Vendor Contract<br>Administration<br>(VCA)  | SGI worked without a contract<br>for some years. What is<br>termination date of 2013<br>contract with SGI?  | The District may have continued to award work to SGI without a current contract.   | High  | District has implemented a new position of Director of Contract Administration The District is working on ensuring contracts are thoroughly evaluated. The District is working on ensuring that contracts are memorialized and that all vendors have written contracts.  | TC (7), TC (8)<br>FI (5)   | Medium   | TC 7-1, TC 7-2, TC 7-3, TC 7-4  |  |  |

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|   |   | Risk Area   |  | Risk Score  | Controls to Minimize Risk   | Phase II Scope of Work   | New Risk Score   | Recommendations  |  |  |  |
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| 3   | Vendor Contract<br>Administration<br>(VCA)  | The Facilities Subcommittee recommended to the Board that SGI be selected against staff recommendation                                    | Facilities sub committee may have made recommendations to board based on political influence instead of relying on expert staff recommendation.  | High  | No known controls - see Phase II  | TC (4)<br>FI (1), FI (3)   | Medium   | TC 4-5   |  |  |  |
| 4   | Vendor Contract<br>Administration<br>(VCA)  | Board does not approve<br>contracts or approves<br>contracts after they have<br>been entered into   | The District may have entered into contracts without proper Board approval.  | High  | The District has implemented a new position of Director of Contract Administration.  The District is working on ensuring contracts are thoroughly evaluated.  The District is working on ensuring that contracts are memorialized and that all vendors have written contracts.  The District policy, in agreement with Education code 17604, states that to be valid, all contracts must be approved and/or ratified by the Board.                  |  | Medium   | TC 8-6, TC 8-7, TC 8-8   |  |  |  |
| 5   | Vendor Contract<br>Administration<br>(VCA)  | Discrepancies in single<br>contract amounts   | The District may have awarded vendor contracts may have exceeded Board approved budgets.   | High  | The District has implemented new position of Director of Contract Administration.  The District os working on ensuring contracts are thoroughly evaluated.  The District is working on ensuring that contracts are memorialized and that all vendors have written contracts.  The District policy, in agreement with Education code 17604, states that to be valid, all contracts must be approved and/or ratified by the Board                     |  | Medium   | TC 8-6, TC 8-7, TC 8-8   |  |  |  |

|  |   | Risk Area   |   | Risk Score  | Controls to Minimize Risk   | Phase II Scope of Work   | New Risk Score   | Recommendations  |
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| 6  | Vendor Contract<br>Administration<br>(VCA)  | The Board is not told if a<br>project has sufficient budget<br>for a contract   | The District may have entered into contracts without proper Board approval.   | High  | Associate Superintendent of Operations has implemented reporting of a detailed line by line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board.  The District has hired a Director of Contract Administration who is responsible for reviewing bond related contracts. The Director of Contracts is in the process of reviewing and drafting District procedures related to contracting. The plan is to bring the controls process into the District rather than being outsourced to SGI. | TC (6), TC (8), TC (14)  | High   | TC 14-3  |
| 7  | Vendor Contract<br>Administration<br>(VCA)  | No Board approval of bidding and/or no Board action to approve one award and rescind another  | The District may not be compliant with legal requirements and/or Board policies regarding public bidding. District may be exposed to civil action from contractors.   | High  | The District has an informal as well as a formal bidding process that includes step 8 which is submission to the Board for approval. If the Board approves award of contract, a notice of award is prepared. If the Board rejects all bids, notice to bidders is prepared.  | TC (9)<br>FI (8)   | Low  | TC 9-1   |
| 8  | Vendor Contract<br>Administration<br>(VCA)  | SGI using the District Facilities<br>Operation Center without<br>paying portion of lease. SGI<br>contract may allow for some<br>items that should not be<br>allowed | The District may have paid in excess of contractual agreement for items that may have been vendor's responsibility.   | Medium  | The District has implemented new position of Director Contract Administration.  The District working on ensuring contracts are thoroughly evaluated.  The District is working on ensuring that contracts are memorialized and that all vendors have written contracts.  | TC (6), <mark>TC (8)</mark> , TC (14)<br>FI (3), FI (4), FI (5)  | Medium   | TC 8-6, TC 8-7, TC 8-8   |

|  |  | Risk Area  |  | Risk Score  | Controls to Minimize Risk   | Phase II Scope of Work   | New Risk Score   | Recommendations  |
|--|--|--|--|---|---|--|--|--|
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| 9  | Vendor Contract<br>Administration<br>(VCA)   | There is no mechanism to stop a purchase order, contract, or invoice from being paid if there is no Board approved budget for it | The District may have incurred expenditures in excess of Board approved budgets.   | Medium  | Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board.  Associate Superintendent of Operations has implemented reporting of a detailed line-by-line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward. | TC (14), TC (6)<br>FI (5)  | High (1)   | TC 14-3  |
| 10   | Vendor Contract<br>Administration<br>(VCA)   | Contracts and information<br>was lost because server went<br>down  | Significant contract and project information may have been lost and not recovered. The District may not have had sufficient information or history to properly manage contracts. This may have resulted in inaccurate/incomplete information submitted to the CBOC, the Facilities Subcommittee, and the Board. Potential vendor/contractor claims may be unidentified and not quantified. | Medium  | The District implemented the use of the Primavera system, which resides on the District's server.  The District also implemented a back-up system so that data could be restored in the event of a similar occurrence.  | TC (15)  | Medium   | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4  |
| 11   | Vendor Contract<br>Administration<br>(VCA)   | SGI/Architects told to help<br>with promotion of Bond<br>campaign  | It may have been perceived by the public as<br>a conflict of interest to require District<br>vendors to promote bond measures.   | Medium  | The District has implemented a more strict contract review process that includes drafting administrative regulations and procedures.  | TC (4), TC (8)   | Medium   | TC 8-6, TC 8-7, TC 8-8   |
| 12   | Vendor Contract<br>Administration<br>(VCA)   | SGI did not do reporting as required by contract   | The District Board may not have been informed as intended by contract requirements.  | Medium  | The new Board is proactive in requesting relevant reports from SGI. Executive Director of Business Services office has begun a reconciliation process between Primavera, which is used by SGI and the Munis Ledger, which is administered by the District.  | TC (10)  | Low  | None   |

|  |   | Risk Area   |  | Risk Score  | Controls to Minimize Risk  | Phase II Scope of Work   | New Risk Score   | Recommendations   |  |  |  |
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| 13   | Vendor Contract<br>Administration<br>(VCA)  |   | The District's reputation may have been damaged if subcontractors were not paid after performing work on behalf of the District. If the District had sufficient knowledge of a contractor's nonpayment to its subcontractors, does the District hold any legal responsibility?             | Medium  | The District has hired a Director of Contract Administration, who is working on revised policies and procedures related to vendor contracting.  The District plans to transition additional services currently performed by SGI to in-house employees.   | TC (8)<br>FI (3)   | Medium   | TC 8-6, TC 8-7, TC 8-8  |  |  |  |
| 14   | Vendor Contract<br>Administration<br>(VCA)  |   | The District may have paid a vendor in full before a project was accepted as complete by the Board. This may have limited the District's recourse if the contractor had not satisfactorily completed the work based on the terms of the contract.  | Low   | The Payment for Goods and Services policy states that retention withheld by the District from payments to contractors for public works contracts shall be released within 60 days after the construction or improvement is completed.  The 2014 Construction Procedure Manual states that release of retention shall be after approval of the District's Architect's Certificate of Payment, after the satisfactions of the conditions set forth herein, and after thirty-five 35 days of the recording of the Notice of Completion by District.  The 2014 Construction Procedure Manual also states that undisputed retention shall be released within 60 days from date of completion.  The 2014 Construction Procedure Manual additionally states that timing for release of retention is 30 days after completion. | FI (9)   | Low  | None  |  |  |  |
| 15   | Vendor Contract<br>Administration<br>(VCA)  | Who paid for the Primavera system and who owns the rights to Primavera?   | District may have paid in excess of contractual agreement for items that may have been vendor's responsibility. District may not have access to or full rights to a system it paid for.  | Low   | The District has implemented a new position of Director of Contract Administration.  The District is working on a process to ensure that contracts are thoroughly evaluated.  The District is working on a process to ensure that contracts are memorialized and that all vendors have written contracts.  | TC (7), TC (8)<br>FI (3), FI (4), FI (5)   | Medium <b>(1)</b>  | TC 8-6, TC 8-7, TC 8-8  |  |  |  |

|  |  | Risk Area                  |  | Risk Score                                      | Controls to Minimize Risk   | Phase II Scope of Work          | New Risk Score   | Recommendations                            |
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| 16   |  | vendors                    | The District may have incurred late fees for late payments to vendors; Vendors may have pursued legal action against the District for nonpayment; District may have gained a poor reputation with vendors.   | Low   | The vendor payment policies and procedures specify that payments to vendors and contractors should be made within 30 days of invoice receipt.   | TC (11)<br>FI (5)               | Medium (1)   | TC 11-1, TC 11-2, TC 11-3                  |

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| 1  | Billings and<br>Performance of Outside<br>Construction Manager<br>(BPO)   | WLC billed existing design as<br>new design   | District paid in excess of industry standards for services received  | High  | The District has hired a Director of Contract Administration, who is working on revised policies and procedures related to vendor contracting.  Invoices are reviewed and approved in the following order:  (1) Project Mangers - if appropriate (2) Director of Facilities, Construction (3) Engineering Officer Facilities/Bond (4) Executive Director of Business Services | TC (8), TC (11)<br>FI (5), FI (7)  | Medium   | TC 8-5   |
| 2  | Billings and<br>Performance of Outside<br>Construction Manager<br>(BPO)   | SGI Billed for time not<br>worked, sick and vacation<br>time  | Potential for improper expenditure billed to and paid by District  | High  | District Project Managers review and sign SGI invoices prior to submission to Chief Engineering Officer for approval.   | TC (11)<br>FI (5), FI (3)  | Medium   | TC 11-4, TC 11-5   |
| 3  | Billings and<br>Performance of Outside<br>Construction Manager<br>(BPO)   |   | Potential for improper expenditure billed to and paid by District  | Medium  | The District has hired a Director of Contract Administration, who is working on revised policies and procedures related to vendor contracting.  Chief Engineering Officer reviews and approves SGI invoices.  | TC (8), TC (11)<br>FI (3), FI (4), FI (5)  | Medium   | TC 8-5   |
| 4  | Performance of Outside  | SGI purchase of computers<br>that were not delivered to<br>WCCUSD but were billed to<br>WCCUSD              | Potential for improper expenditure billed to and paid by District  | Medium  | District project managers review and sign SGI invoices prior to submission to Chief Engineering Officer for approval.   | TC (11)<br>FI (3), FI (5)  | Medium   | TC 11-4, TC 11-5   |
| 5  |   | SGI billed in excess of actual employee qualifications  | Potential for improper expenditure   | Medium  | Chief Engineering Officer reviews and approves SGI invoices. Chief<br>Engineering Officer is also involved in SGI's process for interviewing,<br>hiring and promoting employees.  | TC (12)<br>FI (3)  | Medium   | TC 12-1, TC 12-2   |

|  |   | Risk Area   |  | Risk Score  | Controls to Minimize Risk   | Phase II Scope of Work   | New Risk Score   | Recommendations   |  |  |  |  |
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| Number   | Risk Category   | Sub Category  | Risk to District   | Risk to District (based on historical controls)   | Identified Internal Controls  | Proposed Phase II Scope of Work  | New Risk to District (based on current controls that were tested in Phase II)  | Recommendations to<br>Lower New Risk Score  |  |  |  |  |
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| 6  | Billings and<br>Performance of Outside<br>Construction Manager<br>(BPO)   | Does SGI keep all records<br>current and updated?   | District paid for fees or reimbursables which cannot be substantiated by supporting documentation  | Medium  | SGI invoices are reviewed and approved in the following order:  (1) Project Mangers (2) Director of Facilities, Construction (3) Engineering Officer Facilities/Bond (4) Executive Director of Business Services  The contract between the District and SGI states that SGI as the Construction Manager shall establish and maintain books, records, and systems of account, in accordance with generally accepted accounting principles, reflecting all business operations of Construction Manager transacted under this agreement.  The contract further states that the District, its agent or other representatives, may perform audits of all billing statements, invoices, records and other data related to the services covered by this agreement. | TC (11)<br>FI (3)  | Medium   | TC 11-4, TC 11-5  |  |  |  |  |
| 7  |   | Does SGI add a 5% billing charge? Is it authorized? | District paid fees outside of contract terms   | Medium  | SGI invoices are reviewed and approved in the following order:  (1) Project Mangers - if appropriate (2)Director of Facilities, Construction (3) Engineering Officer Facilities/Bond (4)Executive Director of Business Services   | TC (11)<br>FI (3), FI (4)  | Medium   | TC 11-4, TC 11-5  |  |  |  |  |

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| 1  | (COA)   | "Add services" approved for<br>architectural firms were<br>inappropriate (for example,<br>\$7 Million "add service"<br>approved for WLC Architects) | Without an adequate process in place to ensure the appropriateness of change orders (or add services), the District may expend additional funds on vendors for work that is covered by the original contract price or for additional costs that are the contractual responsibility of the vendor. | High  | Sufficient information was not obtained to determine if the process followed for review and approval of add services is the same as construction change orders.  | TC (13)<br>FI (7)  | Medium   | TC 13-1, TC 13-2, TC 13-3,<br>TC 13-4, TC 13-5, TC 13-6,<br>TC 13-7, TC 13-8, TC 13-9,<br>TC 13-10   |  |  |  |
| 2  |   | Proposed Change Orders Not<br>in Primavera  | Potential vendor/contractor claims may be unidentified and not quantified.  | High  | Proposed change orders are submitted by the Construction Manager to the Project Manager for review with the Engineering Officer and are recorded in Primavera.  Controls will prepare the Board précis and after Board ratification, change order is circulated by controls for final execution.  The District has developed a manual titled "2014 Construction Procedures Manual" and provided training regarding the required process.  The District has communicated with SGI that all proposed change orders must be entered into Primavera.  The District has a Project Manager assigned to each of the school locations with current bond related construction projects. | TC (15)<br>FI (11)   | Medium   | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4  |  |  |  |
| 3  | -   | Change orders are not<br>Approved by Board  | If change orders are not approved by the Board when required and/or appropriate, transparency and accountability is limited, which could result in excessive project costs.   | High  | Current procedures require that change orders over 10% or \$250,000 be approved by the Board before the work can be performed.   | TC (13)<br>FI (10)   | Medium   | TC 13-1, TC 13-2, TC 13-3,<br>TC 13-4, TC 13-5, TC 13-6,<br>TC 13-7, TC 13-8, TC 13-9,<br>TC 13-10   |  |  |  |

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| 4  | and Accounting Practices  | Has the District had a process<br>in place to analyze and<br>question change orders<br>before approving?    | Without an adequate process in place to ensure the appropriateness of change orders, the District may expend additional funds on contractors for work that is covered by the original contract price or for additional costs that are the contractual responsibility of the contractor. | High  | Change orders are evaluated and negotiated by the Construction Manager, Architect of Record, Inspector of Record and District Project Manager.  Change orders are reviewed and approved by the Engineering Officer.  Approved change orders are provided to the Board for ratification.  Change orders greater than 10% or \$250,000 must be approved by the Board before work can begin.  Change orders are signed by the Associate Superintendent of Operations and Bond Program after being ratified/approved by the Board.                   | TC (13)<br>FI (10)   | Medium   | TC 13-1, TC 13-2, TC 13-3,<br>TC 13-4, TC 13-5, TC 13-6,<br>TC 13-7, TC 13-8, TC 13-9,<br>TC 13-10   |
| 5  | and Accounting Practices  | Change orders will be greater<br>than what was communicated<br>by the SGI Construction<br>Manager           | The District does not have a full understanding of potential claims and dollar impact from change orders.   | Medium  | Proposed change orders are submitted by the Construction Manager to the Project Manager for review with the Engineering Officer and are recorded in Primavera.  Controls will prepare the BOE précis and after BOE ratification, change order is circulated by controls for final execution.  There is communication between the District and SGI regarding proposed change orders and the impacts on cash flow.  Current procedures require that change orders over 10% or \$250,000 be approved by the Board before the work can be performed. | TC (13)<br>FI (3), FI (10)   | Medium   | TC 13-1, TC 13-2, TC 13-3,<br>TC 13-4, TC 13-5, TC 13-6,<br>TC 13-7, TC 13-8, TC 13-9,<br>TC 13-10   |

|  |  | Risk Area   |  | Risk Score  | Controls to Minimize Risk  | Phase II Scope of Work   | New Risk Score  | Recommendations  |
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| 6  |  | Information for expected change orders was lost when the Primavera server went down. These expected change orders are currently uncosted                        | The District does not have a full understanding of potential claims and dollar impact from change orders.  | Medium  | The District implemented the use of the Primavera system, which resides on the District's server.  The District also implemented a back-up system so that data could be restored in the event of a similar occurrence.   | TC (15)<br>FI (11)   | Medium  | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4  |
| 7  | Change Order Approval<br>and Accounting<br>Practices<br>(COA)  | A change order was processed as a settlement to a contractor; therefore, the amount paid to the contractor is not captured as change orders (Greenwood project) | The actual cost related to change orders may have been understated in reporting to the CBOC, the Board, and other oversight bodies. The District has weak or limited fiscal accountability within the bond program.  |   | Change orders are evaluated and negotiated by the Construction Manager, Architect of Record, Inspector of Record and District Project Manager.  Change orders are reviewed and approved by the Engineering Officer.  Approved change orders are provided to the Board for ratification.  Change orders greater than 10% or \$250,000 must be approved by the Board before work can begin.  Change orders are signed by the Associate Superintendent of Operations and Bond Program after being ratified/approved by the Board. | TC (13)<br>FI (9), FI (10)   | Medium  | TC 13-1, TC 13-2, TC 13-3,<br>TC 13-4, TC 13-5, TC 13-6,<br>TC 13-7, TC 13-8, TC 13-9,<br>TC 13-10   |

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| 1  | Project Accounting<br>Systems - Munis<br>(PAM)  | Munis general ledger and<br>Munis project ledger do not<br>reconcile and are "off by \$7.7<br>million"                        | The District is not able to use its financial system to generate reports that accurately present bond program expenditures on a project level. The District must expend additional monies to either (1) manually compile the necessary financial information from various systems or (2) use a separate system to track project costs at the appropriate detailed level. | High  | According to the Executive Director of Business Services, a reconciliation process for Munis project ledger and Munis general ledger is currently in place. This reconciliation is performed on a monthly basis.   | TC (14)  | High  | TC 14-5, TC 14-6, TC 14-7,<br>TC 14-8, TC 14-9   |
| 2  |   | Munis does not have the ability to control costs to budgets   | There is no mechanism in place to control project costs and ensure they do not exceed approved budgets. The District has weak or limited fiscal accountability within the bond program, may not be able to complete all projects desired with available funds, and may be questioned by the public.  | High  | Associate Superintendent of Operations has implemented reporting of a detailed line-by-line budget for the most recent large construction project and plans to continue using detailed line-by-line budgets moving forward.  Director of Facilities & Construction has implemented process for master planning of remaining schools that have had no construction.  Part of this master planning is assessing remaining funds and schools with significant and/or immediate needs.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board. | TC (5), TC (6), TC (14)<br>FI (1)  | High  | TC 14-5, TC 14-6, TC 14-7,<br>TC 14-8, TC 14-9   |

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|   | , de la constant de                                |   | There is no mechanism in place to control  | -   | ·  | ,  |   | ,  |
| 3   | Project Accounting<br>Systems - Munis<br>(PAM)   | contract amounts - multiple<br>purchase orders were written   | vendor payments and ensure they do not exceed approved contract amounts. The District may have made excessive or inappropriate payments to vendors. The District has weak or limited fiscal accountability within the bond program, may not be able to complete all projects desired with available funds, and may be questioned by the public.  |   | According to interview with Dennis Clay, contract spending is controlled by the purchase order.  The District has hired a Director of Contract Administration who is responsible for reviewing bond related contracts.  The Director of Contracts is in the process of reviewing and drafting District procedures related to contracting.  | TC (8)<br>FI (11), FI (5)  | Medium  | TC 8-2   |
| 4   | Project Accounting<br>Systems - Munis<br>(PAM)   | Munis project ledger was not set up correctly   | The District may not be able to easily track project costs by project using the Munis system. This could result in project costs not being recorded properly and/or not being reported accurately. The District must expend additional monies to either (1) manually compile the necessary financial information from various systems or (2) use a separate system to track project costs at the appropriate detailed level. | Medium  | The Project Analyst, who works under the Executive Director of Business Services, has created a report that summarizes program expenses and encumbrances to date.  The report is prepared by consolidating information from Munis, Primavera, and Bitech (the District's former accounting system) and assigns project names to the information.  Executive Director of Business Services has recently implemented the multiyear function in Munis which will enable tracking of project budgets as approved by the Board. | TC (6), TC (14), TC (16)   | Medium  | TC 16-1, TC 16-2, TC 16-3,<br>TC 16-4, TC 16-5, TC 16-6,<br>TC 16-7, TC 16-8, TC 16-9,<br>TC 16-10   |
| 5   | Project Accounting<br>Systems - Munis<br>(PAM)   | Does Munis record change<br>orders?   | If Munis does not record change orders, the<br>District would not be able to adequately<br>monitor contract spending and costs.  | Medium  | The controls change order process states that Primavera is a required tool for use in the first step for proposed change orders that are submitted by the Construction Manager to other Project Manager for review with the Engineering Officer.  The change order flow chart sates that construction Manager records proposed change orders in District Contract Management system and tracking ID number is created at this time.  | TC (13), TC (14)   | Medium  | TC 13-11   |

|  |  | Risk Area   |  | Risk Score  | Controls to Minimize Risk   | Phase II Scope of Work  | New Risk Score  | Recommendations   |
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| 6  | Project Accounting<br>Systems - Munis<br>(PAM)   | Who controls the data input into the Munis and Primavera systems? (Amanco, SGI) | The financial records are ultimately the responsibility of management of the District. If the data input into the financial systems is performed by individuals without the requisite experience and/or without proper oversight by the District, there could be errors or omissions of which the District is not aware. | Medium  | Data input into the Munis system is the responsibility of the District.  Data input into Primavera is the responsibility of SGI, primarily of the Master Scheduler.  Construction Managers of SGI also input certain pieces of information into Primavera (proposed change orders).  The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (14), TC (15)  | Medium  | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4   |

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|--|---|--|--|---|--|--|--|---|
|  |   | Risk Area  |  | Risk Score                                      | Controls to Minimize Risk  | Phase II Scope of Work   | New Risk Score   | Recommendations   |
| Number   | Risk Category   | Sub Category   | Risk to District   | Risk to District (based on historical controls) | Identified Internal Controls   | Proposed Phase II Scope of Work  | New Risk to District (based on current controls that were tested in Phase II)  | Recommendations to<br>Lower New Risk Score  |
| This column<br>identifies the<br>number<br>assigned by VLS<br>Not ranking by<br>priority | This column identifies<br>the Risk Area<br>categories assigned by<br>VLS based on the<br>allegations, concerns,<br>and questions<br>provided to VLS in<br>Phase I | allegations, concerns, and   | This column identifies, as defined by VLS in Phase I, the potential impact to the District if controls were not in place to prevent the allegation/concern identified in the risk sub category - This is the potential impact based on the information that was provided to VLS in Phase I   |   | This column summarizes District internal controls identified by VLS during work performed in Phase I. This is not a comprehensive list of all internal controls which may be in place as there may be additional controls that the District has adopted related to the risk areas that were not communicated to VLS during Phase I. During Phase I VLS did not test these controls to ensure that they are implemented and functioning as intended.  | This column identifies the approved<br>Phase II scope of work. See Sections<br>III (Test of Controls) and IV (Forensic<br>Accounting Investigation) for the<br>work performed and results. | This column identifies the <u>new</u> overall level of risk to the District based on the results of Phase II "Test of Controls."  See footnote (1) description on last page. | This column contains the identifying number of the corresponding recommendations to lower the New Risk Score. See Sections II C & IV C for the recommendations. |
| Α  | В   | С  | D  | E   | F  | G  | Н  | 1   |
| 1  | Systems - Primavera   | Not all projects reflected in<br>Munis are reflected in<br>Primavera | Inaccurate/incomplete information recorded in Primavera may have resulted in inaccurate/incomplete information submitted to the CBOC, the Facilities Subcommittee, and the Board. Potential vendor/contractor claims may be unidentified and not quantified.   | Medium  | The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (15)  | Medium   | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4   |
| 2  | Project Accounting<br>Systems - Primavera<br>(PAP)  | Does Primavera record<br>professional service<br>contracts?          | Primavera may not capture complete or accurate project cost information.  Inaccurate/incomplete information recorded in Primavera may have resulted in inaccurate/incomplete information submitted to the CBOC, the Facilities Subcommittee, and the Board. Potential vendor/contractor claims may be unidentified and not quantified. | Medium  | The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (15)  | Medium   | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4   |

| Risk Area  |  |  |  | Risk Score  | Controls to Minimize Risk  | Phase II Scope of Work          | New Risk Score   | Recommendations   |
|--|--|--|--|---|--|---------------------------------|--|---|
| Number   | Risk Category  | Sub Category   | Risk to District   | Risk to District (based on historical controls)   | Identified Internal Controls   | Proposed Phase II Scope of Work | New Risk to District (based on current controls that were tested in Phase II)  | Recommendations to<br>Lower New Risk Score  |
| This column<br>identifies the<br>number<br>assigned by VLS<br>Not ranking by<br>priority | This column identifies the Risk Area categories assigned by VLS based on the allegations, concerns, and questions provided to VLS in Phase I | allegations, concerns, and                               | This column identifies, as defined by VLS in Phase I, the potential impact to the District if controls were not in place to prevent the allegation/concern identified in the risk sub category - This is the potential impact based on the information that was provided to VLS in Phase I   | This column identifies<br>overall level of risk to<br>District based on the<br>Phase I assessment<br>performed by VLS | This column summarizes District internal controls identified by VLS during work performed in Phase I. This is not a comprehensive list of all internal controls which may be in place as there may be additional controls that the District has adopted related to the risk areas that were not communicated to VLS during Phase I. During Phase I VLS did not test these controls to ensure that they are implemented and functioning as intended.  | • •                             | This column identifies the <u>new</u> overall level of risk to the District based on the results of Phase II "Test of Controls."  See footnote (1) description on last page. | This column contains the identifying number of the corresponding recommendations to lower the New Risk Score. See Sections II C & IV C for the recommendations. |
| Α  | В  | С  | D  | E   | F  | G                               | Н  |   |
| 3  | Systems - Primavera  | SGI is not inputting information accurately in Primavera | Primavera may not capture complete or accurate project cost information.  Inaccurate/incomplete information recorded in Primavera may have resulted in inaccurate/incomplete information submitted to the CBOC, the Facilities Subcommittee, and the Board. Potential vendor/contractor claims may be unidentified and not quantified. | Medium  | The District has developed a manual titled "2014 Construction Procedures Manual" and provided training regarding the required process.  The District has communicated with SGI that all proposed change orders must be entered into Primavera.  The District has a Project Manager assigned to each of the school locations with current bond related construction projects.  The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (15)<br>FI (11)              | Medium   | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4   |

| Risk Area  |  |   |   | Risk Score  | Controls to Minimize Risk  | Phase II Scope of Work   | New Risk Score   | Recommendations  |
|--|--|---|---|---|--|--|--|--|
| Number   | Risk Category  | Sub Category  | Risk to District  | Risk to District (based on historical controls)   | Identified Internal Controls   | Proposed Phase II Scope of Work  | New Risk to District (based on current controls that were tested in Phase II)  | Recommendations to<br>Lower New Risk Score   |
| This column<br>identifies the<br>number<br>assigned by VLS<br>Not ranking by<br>priority | This column identifies the Risk Area categories assigned by VLS based on the allegations, concerns, and questions provided to VLS in Phase I | This column summarizes the allegations, concerns, and questions as provided to VLS in Phase I - These are not findings of VLS | This column identifies, as defined by VLS in Phase I, the potential impact to the District if controls were not in place to prevent the allegation/concern identified in the risk sub category - This is the potential impact based on the information that was provided to VLS in Phase I  | This column identifies<br>overall level of risk to<br>District based on the<br>Phase I assessment<br>performed by VLS | This column summarizes District internal controls identified by VLS during work performed in Phase I. This is not a comprehensive list of all internal controls which may be in place as there may be additional controls that the District has adopted related to the risk areas that were not communicated to VLS during Phase I. During Phase I VLS did not test these controls to ensure that they are implemented and functioning as intended.  | This column identifies the approved<br>Phase II scope of work. See Sections<br>III (Test of Controls) and IV (Forensic<br>Accounting Investigation) for the<br>work performed and results. | This column identifies the <u>new</u> overall level of risk to the District based on the results of Phase II "Test of Controls."  See footnote (1) description on last page. | This column contains the identifying number of the corresponding recommendations to lower the New Risk Score. See Sections II C & IV C for the recommendations . |
| Α  | В  | С   | D   | E   | F  | G  | Н  | I  |
| 1  | Financial Reporting<br>(FRP)   | Munis, the Munis project<br>ledger, and Primavera do not<br>reconcile   | Actual bond project costs may have exceeded the amounts presented to the various oversight and governing bodies. Decisions may have been made based on incomplete and/or inaccurate information presented to the decision making bodies (Facilities Subcommittee and Board). Inaccurate and/or incomplete information may have been provided to the public, which could tarnish public confidence. This may make is more difficult for the District to pass future bond measures, if needed to complete remaining projects. |   | The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (15)  | Medium   | TC 15-1, TC 15-2, TC 15-3,<br>TC 15-4  |
| 2  | Financial Reporting<br>(FRP)   | WLC, SGI, and the Engineering<br>Officer produced financial<br>reports without financial<br>oversight from the District       | Actual bond project costs may have exceeded the amounts presented to the various oversight and governing bodies. Decisions may have been made based on incomplete and/or inaccurate information presented to the decision making bodies (Facilities Subcommittee and Board). Inaccurate and/or incomplete information may have been provided to the public, which could tarnish public confidence. This may make is more difficult for the District to pass future bond measures, if needed to complete remaining projects. |   | The responsibility of producing financial reports related to the bond program has been placed under the Executive Director of Business Services, who is a District employee. SGI and District architects are no longer involved in the process of producing financial reports related to the bond program. Current reports provided by the District include financial status reports and cash flow reports.  | TC (16)  | Medium   | TC 16-1, TC 16-2, TC 16-3,<br>TC 16-4, TC 16-5, TC 16-6,<br>TC 16-7, TC 16-8, TC 16-9,<br>TC 16-10   |

| Risk Area  |   |   |  | Risk Score                                      | Controls to Minimize Risk  | Phase II Scope of Work          | New Risk Score   | Recommendations  |
|--|---|---|--|---|--|---------------------------------|--|--|
| Number   | Risk Category   | Sub Category  | Risk to District   | Risk to District (based on historical controls) | Identified Internal Controls   | Proposed Phase II Scope of Work | New Risk to District (based on<br>current controls that were tested in<br>Phase II)  | Recommendations to<br>Lower New Risk Score   |
| This column<br>identifies the<br>number<br>assigned by VLS<br>Not ranking by<br>priority | This column identifies<br>the Risk Area<br>categories assigned by<br>VLS based on the<br>allegations, concerns,<br>and questions<br>provided to VLS in<br>Phase I | This column summarizes the allegations, concerns, and                     | This column identifies, as defined by VLS in Phase I, the potential impact to the District if controls were not in place to prevent the allegation/concern identified in the risk sub category - This is the potential impact based on the information that was provided to VLS in Phase I   |   | This column summarizes District internal controls identified by VLS during work performed in Phase I. This is not a comprehensive list of all internal controls which may be in place as there may be additional controls that the District has adopted related to the risk areas that were not communicated to VLS during Phase I. During Phase I VLS did not test these controls to ensure that they are implemented and functioning as intended.  |                                 | This column identifies the <u>new</u> overall level of risk to the District based on the results of Phase II "Test of Controls."  See footnote (1) description on last page. | This column contains the identifying number of the corresponding recommendations to lower the New Risk Score. See Sections II C & IV C for the recommendations . |
| Α  | В   | С   | D  | E   | F  | G                               | Н  | I  |
| 3  | (FRD)   | Inaccurate and/or no reports<br>were provided to CBOC<br>and/or the Board | Decisions may have been made based on incomplete and/or inaccurate information presented to the decision making bodies (Facilities Subcommittee and Board). Inaccurate and/or incomplete information may have been provided to the public, which could tarnish public confidence. This may make is more difficult for the District to pass future bond measures, if needed to complete remaining projects. | High  | The responsibility of producing financial reports related to the bond program has been placed under the Executive Director of Business Services, who is a District employee. Current reports provided by the District include financial status reports and cash flow reports. CAMP reports are no longer prepared or provided.  The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (15), TC (16)                | Medium   | TC 16-1, TC 16-2, TC 16-3,<br>TC 16-4, TC 16-5, TC 16-6,<br>TC 16-7, TC 16-8, TC 16-9,<br>TC 16-10   |

|  | Risk Area  |  |   |   | Controls to Minimize Risk  | Phase II Scope of Work   | New Risk Score   | Recommendations   |
|--|--|--|---|---|--|--|--|---|
| Number   | Risk Category  | Sub Category                                       | Risk to District  | Risk to District (based on historical controls) | Identified Internal Controls   | Proposed Phase II Scope of Work  | New Risk to District (based on<br>current controls that were tested in<br>Phase II)  | Recommendations to<br>Lower New Risk Score  |
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| Α  | В  | С  | D   | E   | F  | G  | Н  | I   |
| 4  | Financial Reporting<br>(FRP)   | KPI and CAMP reports<br>prepared were not accurate | Actual bond project costs may have exceeded the amounts presented to the various oversight and governing bodies. Decisions may have been made based on incomplete and/or inaccurate information presented to the decision making bodies (Facilities Subcommittee and Board). Inaccurate and/or incomplete information may have been provided to the public, which could tarnish public confidence. This may make is more difficult for the District to pass future bond measures, if needed to complete remaining projects. | Medium  | The responsibility of producing financial reports related to the bond program has been placed under the Executive Director of Business Services, who is a District employee. Current reports provided by the District include financial status reports and cash flow reports. CAMP reports are no longer prepared or provided.  The Master Scheduler (the primary SGI person responsible for updating Primavera) has been working with District staff under the Executive Director of Business Services (the individuals responsible for maintaining the Munis system) to reconcile bond program revenues and expenditures between Munis and Primavera.  The Project Analyst (the primary person responsible from the District side involved in the reconciliation) is working on report that will automatically reconcile the information between the systems (which includes the former financial system, Bitech). | TC (15), TC (16)<br>FI (11)  | Medium   | TC 16-1, TC 16-2, TC 16-3,<br>TC 16-4, TC 16-5, TC 16-6,<br>TC 16-7, TC 16-8, TC 16-9,<br>TC 16-10  |

<sup>(1)</sup> Although this risk area was assessed a Low risk during Phase I, the results of testing conducted during Phase II caused this risk area to be assessed at a higher risk level than during Phase I